



Article

Profitability of Management Systems on German Fenlands

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Abstract: Fens are organic sites that require drainage for agricultural use. Lowering the groundwater level leads to trade-offs between economic benefits and environmental impacts (i.e., CO₂ and nutrient emissions). To identify management options that are both environmentally and economically sustainable, a propaedeutic systematic analysis of the costs, income and profit of different land use and management systems on fenlands is necessary. This study provides an overview of the profitability, labor demand and comparative advantages of feasible management systems on German fenlands. Twenty management practices in four land use systems are analyzed. The results indicate that most management systems are profitable only with subsidies and payments for ecosystem services. In addition to sales revenue, these payments are indispensable to promote peat-saving agricultural practices on fenlands. Regarding the labor aspect, intensive management systems caused an increase in working hours per hectare, which may positively affect employment in rural areas. The calculations obtained in this study can be used as a basis for estimations of greenhouse gas (GHG) mitigation costs when management systems are associated with GHG emission values.

Keywords: organic soils; peatland; cost-efficiency; climate change; land use; farm management; milk; beef; biogas; combustion

1. Introduction

Approximately 3% of the terrestrial surface is covered by organic soils, and 445,691 Gg of carbon are bound in peat [1] storing as much carbon as the earth's total biomass [2]. Additionally, organic soils provide ecosystem services such as storage, recycling and acquisition of nutrients, and accumulation of organic matter. They also influence microclimate by storing water, and provide habitats for a rich variety of fauna and flora [3].

Organic soils are divided into fens and bogs. Bogs are rainfed ombrotrophic organic soils, and fens are minerotrophic soils influenced by groundwater [4]. The groundwater level of fens is close to the soil surface [5] and determines land use options.

In Central Europe, fenlands have been made accessible for agricultural use by drainage over the past three centuries [6–8]. In the beginning, fens were used only with the slight lowering of the groundwater level to gain forage or litter for extensive livestock husbandry [6]. This process has been strongly intensified in the past 50 years with deep drainage for intensive cropland or grassland use [9], which has led to concerns with respect to environmental sustainability. The lowered groundwater

level causes the loss of important ecological functions such as storage for water, carbon, nutrients, and habitats. Due to peat decomposition under aerobic conditions, the bound carbon is released to the atmosphere as CO_2 . Thus, drained peatland use is identified as an important source of greenhouse gas (GHG) emissions [1,9]. Over 25 million hectares of organic soils are drained worldwide [10]. According to management intensity, drained peatlands can be categorized as drained cropland, deep-drained nutrient-rich grassland, and shallow-drained nutrient-rich grassland, and rewetted fenlands [9]. Total greenhouse gas emissions (CO_2 , CH_4 and N_2O) decrease at lower management intensity from 34.38 t CO_2 e. ha $^{-1}$ ·year $^{-1}$ for drained cropland to 26.38 t CO_2 e. ha $^{-1}$ ·year $^{-1}$ for deep-drained nutrient-rich grassland, and 16.45 t CO_2 e. ha $^{-1}$ ·year $^{-1}$ for shallow-drained nutrient-rich grassland [9]. Rewetting of fenlands is discussed as a GHG mitigation option [11,12] reducing total greenhouse gas emissions to 9.90 t CO_2 e. ha $^{-1}$ ·year $^{-1}$ [9]. However, rewetting severely restricts land use.

There is a lack of studies assessing the trade-offs between the environmental and production functions of fenlands. For such comparative analyses, it is necessary to estimate the cost structures and net returns of management practices on fenlands. This includes analyses of constrained mechanization and alternative production options on fenlands [13].

Several economic aspects of management systems on rewetted fenlands have been analyzed at farm and regional levels in previous studies. They examine the economic efficiency of single crops or single land use systems on fenlands [14–17], charcoal production from biomass of near-natural fenlands [18], and calculations of GHG mitigation costs of peat conservation [19,20]. A systematic analysis of the costs and revenues of different land use and management systems on fenlands has not yet been conducted. However, such an analysis is needed to compare the profitability of utilization options for fenlands, to provide data for subsequent calculations of GHG mitigation costs and to identify management options that are both environmentally and economically sustainable. Such information is necessary to estimate microeconomic and macroeconomic efficiency for fenland use.

The objective of this study is to provide an overview of the profitability, labor demand and comparative advantages of land use and management systems on fenlands. We define 20 management practices in four land use systems, and we calculate the costs, income, and net return for each system. According to the outcome of the analysis, we determine profitable, low profitable, and unprofitable management systems on the farm scale.

2. Materials and Methods

2.1. Land Use and Management Systems

We refer to natural conditions, common fenland management practices, and farm production data in the federal state of Brandenburg in northeast Germany. The annual mean temperature in Brandenburg is 9.4 °C, and the annual precipitation is 567 mm (1986–2015) [21]. A total of approximately 159,000 ha fenlands are managed as cropland (11,000 ha), grassland (110,000 ha), forest (30,000 ha) and near-natural fen (8000 ha) [22].

Based on common practice in Brandenburg, we consider four main land use systems on fenlands: cropland, intensive grassland, extensive grassland, and near-natural fen. The land use systems differ in their groundwater level and management intensity. Within these land use systems, we define 20 management systems based on management intensity and main products (Table 1).

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		1	2	3	4	5	6	7	8	9	10
Lanc	d Use					(Cropland				
Main farm focus		Milk	Milk	Beef	Energy	Food	/feed	Milk	Milk	Beef	Energy
Products		Milk, biogas	Milk	Bulls, biogas	Biogas	Cash	crops	s Milk, Mil biogas Mil		Bulls, biogas	Biogas
Main crop		Maize	Maize	Maize	Maize	Barley	Potato c	Grass	Grass	Grass	Grass
Biomass	t DM ^a ha ^{−1} ·year ^{−1}	13	13	13	13	5.04	6.6	10	10	10	10
yield	t FM ^b ha ⁻¹ ·year ⁻¹	37.14	37.14	37.14	37.14	6	30	28.57	28.57	28.57	28.57
Reference		[17]	[17]	[17]	[17]	[17]	[17]	[17]	[17]	[17]	[17]
Number of ha	rvests per year	1	1	1	1	1	1	4	4	4	4
Milk yield per cow	kg∙year ⁻¹	9000	9000	-	-	-	-	8000	8000	-	-
		11	12	13	14	15	16	17	18	19	20
Lanc	d Use		Intensive	Grasslar	ıd		Extensive (Near-Natu	ral Fen	
Main farm focus		Milk	Milk	Beef	Energy	Calf		Energy		Energy	
Products		Milk, biogas	Milk	Bulls, biogas	Biogas	Suckler cow	Biogas	Combi	ustion	Combustion	Unused
Main crop		Grass	Grass	Grass	Grass	Grass/ herbs	Grass	Grass/ herbs	Alder	Reed	Grass/ herbs
Biomass	t DM ^a ha ^{−1} ·year ^{−1}	8	8	8	8	5.8	5.8	5.8	3.5	12.5	1.5
yield	t FM b	22.86	22.86	22.86	22.86	16.57	16.57	16.57	6	14.71	-
yield	ha ^{−1} ·year ^{−1}	22.86	22.00	22.00							
Reference	ha ⁻¹ ·year ⁻¹	[17]	[17]	[17]	[17]	[17]	[17]	[17]	[23]	[24]	[25]
Reference						[17] 1	[17]	[17] 1	[23] 0.166	[24]	[25] 0

Table 1. Characteristics of management systems considered in the study.

Cropland is land used for the cultivation of crops [26]. Within this land use system, we consider ten management systems to produce cash crops, milk, beef and/or biogas (Table 1). Maize, barley, potato, and field grass are the crops analyzed in this study. Mineral and/or organic fertilizers are applied to the amount of nutrients removed. Depending on crop rotation, one or more harvests per year are conducted. Groundwater levels are lowered to at least 0.6 m below the surface to ensure oxygen supply in the crop root zone and to enable machinery operations [13,27]. This land use system is in line with the Intergovernmental Panel on Climate Change (IPCC) management practices of cropland and managed grassland on drained inland organic soils [9].

Intensive grassland is considered permanent grassland used for five years or more for forage grasses and herbs that are regularly re-seeded, fertilized, and subject to weed control [26]. Within this land use system, we distinguish four management systems: the production of milk or beef, the combined production of milk/beef and biogas, and sole biogas production (Table 1). Three to five harvests per year are common practice [28–30]. To achieve yields up to 12 t dry mass (DM) per hectare and year, mineral and/or organic fertilizers are applied several times a year with a total amount of up to 380 kg·N·ha $^{-1}$ ·year $^{-1}$ [31]. In periods of machinery operation, groundwater levels should be lowered to at least 0.5 m below the soil surface [32]. Similar to cropland, this management system is in line with the IPCC management practices of cropland and managed grassland on drained inland organic soils [9].

Extensive grassland is defined as permanent grassland with annual and perennial self-seeding vegetation. It is endemic and managed without re-seeding, fertilization, or weed control [26]. Fertilization occurs only by excreta remaining in the field in case of grazing. Biomass is harvested usually twice a year. In periods of machinery operation, the groundwater level is lowered moderately, to approximately 0.3 m below the soil surface. However, in individual cases, it can be considerably deeper [13]. Within this land use system, we differentiate four management systems: suckler cow husbandry, the production of hay or wood for combustion, and biogas production (Table 1). The land

^a DM: Dry matter; ^b FM: Fresh matter; ^c After sorting out, 27 t FM sold as potato for food and 3 t FM for feed.

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use system of extensive grassland is also in line with the IPCC management practices of managed grassland with a maximum groundwater level and low management intensity.

Near-natural fens are organic sites without the active lowering of the groundwater level. Therefore, groundwater levels are near the soil surface throughout the year. These sites are not fertilized. Vegetation is dominated by adapted native plant species such as common reed (*Phragmites australis* L.) and sedges (*Carex* spec. L.), which are not suitable for livestock feeding [33]. This type of land use is called paludiculture ("*palus*" means "mire" in Latin). We consider two management systems within this land use system: reed harvest for combustion and fenland without use (Table 1). This land use system corresponds to the rewetted organic soils according to the IPCC management practices of paludiculture [9].

2.2. Profitability Calculation Approach for Fenland Management Systems

2.2.1. Income, Costs and Net Return (Profit)

We calculate the income, costs, and net return for the 20 management systems for a model farm with 150 ha. We perform economic assessments for all management systems based on the same production steps and assumptions in order to assure comparability.

Income contains common items such as sales and earnings from subsidies. In the short run, income must be sufficient to pay variable costs. In the long run, income should be sufficient to pay all costs of production for resources to be used in their most profitable alternative. Net return (profit) can be estimated by combining income and costs.

The profit for j's fenland management system (π_j) is the difference between income (I_j) and total production costs (TCj) (Equation (1)).

$$\pi_{j} = I_{j} - TC_{j} \tag{1}$$

In every management system j, different numbers of products n are generated. Income I_j for j's fenland management system is calculated as the sum product of the yields for the products (Y_{ij}) and their respective sales prices, P_{ij} . For example, in management system 1, the products are milk (Y_{11}) as well as energy (P_{21}) and heat (P_{31}) from biogas with their respective prices, P_{11} , P_{21} and P_{31} . In system 5, barley is the single product sold.

In our study, income is generated from sales of crops (barley, potatoes), milk, beef (bulls and slaughter cows), calves, and energy (electricity, heat). Earnings from subsidies (S_j) and payments for ecosystem services (PES_j) are added (Equation (2)). The data used for the economic calculations of land use and management systems are shown in Table 2.

$$I_{j} = \sum_{i=1}^{n} P_{ij} Y_{ij} + S_{j} + PES_{j}$$
 (2)

For our 150 ha-sized farm, we assume $259.58 \cdot ha^{-1} \cdot year^{-1}$ of direct payment from the European Union (EU), which includes a $159.07 \cdot ha^{-1} \cdot year^{-1}$ EU Basic Payment, an $87.11 \cdot ha^{-1} \cdot year^{-1}$ "Greening" payment, and a $13.40 \cdot ha^{-1} \cdot year^{-1}$ shifting payment. The restriction of a 5% set-aside area or ecological compensation area with different land use ratios under the "Greening" policy are not considered in our analysis. Furthermore, if groundwater level in extensive land use and near natural fens is kept between 0.1 m and 0.3 m below the surface over the entire year, $387 \cdot ha^{-1} \cdot year^{-1}$ as a payment for ecosystem services is additionally granted from an environmental scheme for peat-saving management in Brandenburg. Altogether, the EU subsidies and payments for ecosystem services can reach up to $647 \cdot ha^{-1} \cdot year^{-1}$.

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	Table 2. Data used	for economic	calculations of lan	d use and i	management systems.
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Parameter	Unit	Value	Reference	
Overhead costs				
Rent for cropland	€·ha ⁻¹	131.00	[34]	
Rent for intensive grassland	€·ha ⁻¹	90.00	[34]	
Rent for extensive grassland	$€\cdot$ ha $^{-1}$	45.00	[34]	
Tax	€·ha ⁻¹ ·year ⁻¹	7.67	[15]	
Payment for ditch maintenance	€·ha ⁻¹ ·year ⁻¹	9.05	[35]	
Payment for ditch maintenance on natural fen	€·ha ⁻¹ ·year ⁻¹	4.87	[35]	
Labor costs	€·h ⁻¹	15.00	[36]	
Government payments				
EU basic payment (Brandenburg)	€·ha ⁻¹	159.58	[37]	
Greening payment	€·ha ⁻¹	87.11	[37]	
Shifting payment (first 30 ha)	€·ha ⁻¹	13.40	[37]	
Extensive peat-saving management ^a	$€$ ·ha $^{-1}$	387.00	[38]	
Producer prices				
Barley	€·t ⁻¹ ·FM	158.40	[39]	
Potato (food)	$\mathbf{\epsilon} \cdot \mathbf{t}^{-1} \cdot \mathbf{FM}$	142.00	[39]	
Potato (feed)	$\mathbf{\epsilon} \cdot \mathbf{t}^{-1} \cdot \mathbf{FM}$	15.00	[39]	
Seed/plant costs				
Maize seed	€·ha ⁻¹	136.00	[39]	
Barley seed	€·ha ⁻¹	60.00	[39]	
Potato seed	€·ha ⁻¹	856.00	[39]	
Grass seed	€·ha ⁻¹	56.00	[39]	
Young alder plants (4000 plants per hectare)	€· ha^{-1}	2680.00	[40]	
Other supplies				
Diesel costs	€·L ⁻¹	0.80	[36]	
Nitrogen fertilizer	$\mathbf{\epsilon} \cdot \mathbf{t}^{-1}$	960.00	[39]	
Net for round bale	$\mathbf{\epsilon} \cdot \mathbf{m}^{-1}$	0.08	[17]	

^a Payment for ecosystem services (Cultural Landscape Program in Brandenburg).

The total costs TC_j for a management system consist of aggregated variable costs (VC_{ij}) and corresponding fixed costs (FC_j) (Equation (3)). In our analysis, VC_{ij} for the products include repairs of machinery, the purchase of operating materials, seeds, fertilizers and pesticides, and costs for labor and energy, while FC_j comprises insurance, rental, the depreciation of facilities and machinery, and interest (opportunity cost) [17,36]. The costs for each management system are grouped into blocks. For instance, in system 1, costs are divided into costs related to land use operations, costs due to fodder storage, costs from the milk-production process, and costs caused by the biogas plant. Management system 5 (barley) accordingly contains only the field operation cost.

$$TC_j = \sum_{i=1}^{n} VC_{ij} + FC_j \tag{3}$$

The results for cost, income and profit are presented per one hectare of fenland. This unit is chosen to allow subsequent calculations of greenhouse gas mitigation costs because greenhouse gas emissions from fenland use are commonly given in hectares [9,41].

The profitability of a fen management system is strongly affected by the producer price level. In the long run, total costs should be covered by income. Therefore, certain prices would be necessary to make the return to management of fen systems at least nonnegative. The break-even price indicates a price level where total costs are equal to income. It defines the profitability threshold. Beyond the break-even price, costs are not covered by income, which leads to an unprofitable management

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system [42]. We calculate a break-even price for each product of management systems while keeping the prices of other products constant, unless the respective price change is unable to equalize costs and income. In this case, it is labeled as "n/a" (not applicable).

Labor demand is calculated based on labor requirement per activity, mainly based on the KTBL database [41]. The data include working hours required per hectare for fieldwork, per cow, and per kWh electricity produced.

In the following subsections, we describe the assumptions and data that are used for the calculation of the economic figures, particularly for land use operations and biomass utilization.

2.2.2. Economic Calculation Assumptions for Operations for Land Use

Detailed working steps and the machinery used for the four land use systems with their 20 management systems are explained in Table 3.

Regarding mineral fertilization, the nutrient amount applied is the sum of the estimated nutrient export in marketed crops, milk, beef, and losses $(N_3O, N_2O \text{ and } NH_3)$ [43,44]. As organic fertilizer, slurry from dairy cows and fattening bulls is returned to the cropland or intensive grassland where the forage plants are grown. In management systems producing biogas, digestate is applied to fields and accounts for the nutrient balance.

Reed canary grass (*Phalaris arundinacea* L.) can be cultivated on both extensive and intensive grassland for biogas production but without plowing and reseeding every year. An alternative way to use extensive permanent grassland is grazing for suckler cow husbandry. In this management system, half of the grassland is used for hay production for winter feeding, and the other half is used for grazing in summer. Another alternative use is short rotation coppice production with alder (*Alnus glutinosa* L.) as a suitable tree for wet conditions. We assume a longevity of 24 years for alder.

Reed cultivation is a peat-conserving practice on near-natural fens for which the groundwater level is close to the surface. No particular cultivation step is needed. The only requirement is that the reed be harvested on dry days after the vegetation period. Due to the high groundwater level, adapted machinery is necessary. In our investigation, we calculate the costs for a modified ski slope preparation caterpillar with a cutting device in front and a baling unit on top [15]. Near-natural fens are also considered natural reserves without any biomass use.

2.2.3. Economic Calculation Assumptions for Biomass Utilization

Milk Production

The dairy cows are kept in a stable. Their diet consists of maize silage, grass silage, and concentrate. We assume that all biomass, which is needed as feedstuff, is cultivated on fenland. Diets, the required land for growing forage plants, and cows fed per hectare are shown in Table 4.

The grass share in maize-dominated diets is assumed to be grown as field grass on fen cropland. Diets without maize silage contain field grass from intensive fen grassland [39]. Data on calculating the costs of dairy cow husbandry are given in Table 5.

Beef Production

In this study, beef is produced with fattening bulls or as a co-product in dairy and suckler cow husbandry. Fattening bulls are kept in a stable. The live weight at the time of slaughtering is 0.7 t. Their diet consists of grass or maize silage and concentrates (Table 4). For bull fattening, the costs include the purchase of bull calves, mineral feed expenditure, fees for animal health and consultation, and costs for mechanization, water and energy. Data on the calculation of the costs for bull fattening are given in Table 5.

Table 3. Work flow, mechanization, and machinery costs of land use and management systems.

				Cro	oland		Intensi	ve Grassland		Extensiv	ve Grassland		Near Na	tural Fen
Crop			Maize		Potato	Grass	Grass	Grass for Combustion	Grass for Sucker Cow Husbandry	Grass	Grass for	Short Rotation Coppice	Reed	Unused
	€·ha ⁻¹ *	h∙ha ^{−1}					1		er of cultivation step					
Tillage									1	1 7				
Rotary cultivator (Ww 2.5 m; Ep 45 kW)	15.30	0.93	-	-	-	-	-	-	-	-	-	0.042	-	-
Ploughing (Ww 3.5 m; Ep 120 kW)	54.88	0.66	_	_	_	1	-	_	_	_	_	-	_	_
Mulching (Ww 2.5 m; Ep 45 kW)	32.18	1.22	_	_	_	_	-	-	1	1	1	0.083	_	_
Rolling (Ww 3 m; Ep 54 kW)	15.30	0.68	_	-	-	-	-	-	1	1	1	-	-	-
Rolling (Ww 6 m; Ep 54 kW)	9.94	0.34	_	_	_	_	1	1	-	_	_	_	_	_
1. disc harrow (Ww 6 m; Ep 120 kW)	17.82	0.22	1	1	1	-	-	-	-	_	-	-	-	-
2. disc harrow (Ww 6 m; Ep 120 kW)	19.09	0.25	1	1	1	-	-	-	-	_	-	-	-	-
Fertilizer application														
Pump (Ep 25 kW)	0.27	-	1	-	_	1	1	-	-	_	-	-	-	-
Transport of digestate (Lc 27 m ³ ; Ep 200 kW)	2.00	0.20	1	_	_	3	3	-	_	_	_	_	_	_
Digestate application (Lc 20 m ³ ; induction tool, Ww 24 m; Ep157 kW)	10.23	0.10	1	_	_	3	3	_	_	_	_	_	_	_
Mineral fertilizer transport (Lc trailer 8 t; Ep 54 kW)	4.30	0.30	1	3	1	1	1	1	_	_	_	_	_	_
Mineral fertilizer application (Lc 1.7 m ³ , Ww 24 m; Ep 83 kW)	6.49	0.08	1	3	1	1	1	1	_	_	_	_	_	_
Seeding/planting	0.17	0.00					-							
Seeding Maize (8 lines, Ww 6 m; Ep 54 kW)	45.28	0.35	1			1	-							
Seeding barley (Ww 3 m; Ep 120 kW)	58.12	0.85	_	1		_		-	_		_	_	_	
Seeding potato (Ww 6 lines; Ep 120 kW)	62.38	0.60	-	1	1	-	_	-	-	-	-	-	_	-
Seeding grass (Ww 3 m; Ep 120 kW)	58.12	0.85			1	-	0.333	0.333	_	0.333	_	_	_	
To hill up potato (Ww 6 lines; Ep 54 kW)	20.08	0.53	-	-	1	-	-	0.555	_	0.555	-	-	_	-
Pesticide application	20.00	0.55			1			-	-				_	
Herbicide application (Ww 24 m, Lc 3000 L; Ep 54 kW)	6.38	0.21	1	1	1	_	-	-	-	_			_	
Fungicide/ insecticide application (Ww 24 m, Lc 3000 L; Ep 54 kW)	6.38	0.21	-	2	5	-	_	-	-	-	-	-	_	-
Harvest	0.30	0.21			3		-	-	-		-		-	
Mowing grass (Ww 3 m; Ep 45 kW)	15.68	0.40				4	4	4	-					
Mowing grass (Ww 3 iii, Ep 45 kW) Mowing grass (Ww 2.4 m; Ep 45 kW)	12.17	0.48	-	-	-	4	4	4	0.5	1	1	-	1	-
Turning grass (Ww 10.75 m; Ep 67 kW)	8.65	0.48	-	-	-	4	4	4	0.5	1	1	-	1	-
Turning grass (Ww 10.75 m; Ep 45 kW)	8.02	0.22	-	-	-	4	4	4	0.5	1	1	-	_	-
Swathing hay (Ww 12.5 m; Ep 120 kW)	12.70	0.10	-	-	-	4	4	4	0.5	1	1	-	_	-
Swathing hay (Ww 4 m; Ep 45 kW)	9.64	0.10	-	-	-	4	4	-1	0.5	1	1	-	_	-
Baling of hay (Lc round bales 1.2 m; Ep 54 kW)	19.46	0.33	-	-	-	-	_	4	0.5	1	1	-	_	-
Harvest by chipper for grass silage (Ep 275 kW)	33.21	0.33	-	-	-	4	4	4	0.3	1	1	-	-	-
Harvest by chipper for maize silage (Ep 273 kW) Harvest by chipper for maize silage (Ww 8 lines, Ep 350 kW)	115.98	0.20	1	-	1	4	4	-	-	1	-	-	_	-
Harvest by chipper for short rotation coppice (Ww 1 line, Ep 83 kW)	85.21	2.43	1	-	1	-	_	-	-	-	-	0.167	-	-
Transport of grass silage to silo (Lc 2 Trailer 8 t; Ep 67 kW)	10.56	0.40	-	-	-	1	1	-	-	-	-	0.107	_	-
Transport of grass silage to silo (Lc 2 Trailer 8 t; Ep 67 kW)	29.71	2.29	-	-	-	1	1	-	-	1	-	-	-	-
Transport of maize silage to silo (Lc Trailer 40 m³; Ep 120 kW)	78.31	1.94	1	-	-	-	_	-	-	1	-	-	_	-
Transport of maize snage to sno (Lc Trailer 40 m²; Ep 120 kW) Transport of barley to dealer (Lc Trailer 18 t; Ep 120 kW)	1.22	0.02	1	-	1	-	-	-	-	-	-	-	-	-
Transport of potato storage (Lc Trailer 8 t; Ep 67 kW)	24.07		-	-	1	1	-	-	-	-	-	-	-	-
		0.63	-	-	-	1	-	-	-	-	-	-	-	-
Transport of hay (Lc Trailer 14 t; Front loader; Ep 67 kW)	9.40	0.40	-	-	-	1	_	1	-	-	- 1	-	1	-
Transport of hay (Lc 2 Trailer 8 t; Front loader; Ep 54 kW)	28.67	1.36	-	-	-	-	-	-	-	-	1	0.167	_	-
Transport of wood chips to storage (Lc Trailer 10 t; Ep 67 kW)	33.96	2.42	-	-	-	-		-	-	-	-	0.167	-	-
Compaction in silo (Loader, Lc 13.5 t, Ep 105 kW; front shovel 4 m ³)	18.39	0.97	1	-	-	1	1	-	-	1	-	-	-	-
Reed harvester caterpillar (Ww 3 m) [45]	408.76	2.00	-	-	-	-	-	-	-	-	-	-	-	-
Combine harvester (Lc 9500 L; Ep 225 kW; Ww 7.5 m)	86.31	0.51	-	1	-	-	-	-	-	-	-	-	-	-
Leave chipping of potatoes (Ww 6 lines, Ep 54 kW)	22.42	0.53	-	-	1	-	-	-	-	-	-	-	-	-
Sorting of potato [39]	416.00	-	-	-	1	-	-	-	-	-	-	-	-	-

^{*} Costs contain depreciation, repairs, operating material, diesel, interest, and others (costs per management step). Working width = Ww; Engine power = Ep; Load capacity = Lc. Source: Unless indicated otherwise, data is taken from [41].

Table 4. Assumed yield and feed ratio, and the required area.

					Crop	land				Intensive Grassland				
	Yield/ha ^a	Dairy Cow (Maize)	Hectare/Cow	Dairy Cow (Grass)	Hectare/Cow	Bull Fattening (Maize)	Hectare/Bull	Bull Fattening (Grass)	Hectare/Bull	Dairy Cow (Grass)	Hectare/Cow	Bull Fattening (Grass)	Hectare/Bull	
	t DM ha ⁻¹	% DM in Feed	ha∙cow ⁻¹	% DM in Feed	ha∙cow ⁻¹	% DM in Feed	ha∙bull ⁻¹	% DM in Feed	ha∙bull ⁻¹	% DM in Feed	ha∙cow ⁻¹	% DM in Feed	ha∙bull ⁻¹	
Barley	5.16	4.9	0.0685	5.6	0.0735	5.0	0.03	5.35	0.03	5.62	0.0735	4.86	0.0286	
Wheat	5.418	12.2	0.1630	14.0	0.1749	12.4	0.07	13.37	0.08	14.04	0.1749	12.16	0.0682	
Pea meal	2.58	6.4	0.1815	7.4	0.1946	6.6	0.08	7.09	0.09	7.44	0.1946	6.44	0.0759	
Rapeseed meal	1.3932	0.1	0.0063	0.1	0.0068	0.1	0.00	0.13	0.00	0.14	0.0068	0.12	0.0027	
Maize silage	13	61.6	0.3439	0.0	0.0000	75.2	0.17	0.00	0.00	0.00	0.0000	0.00	0.0000	
Grass silage	10	14.1	0.1022	71.9	0.4855	0.0	0.00	73.26	0.23	71.92	0.6068	75.68	0.2874	
ha cattle ⁻¹			0.8654		0.9352		0.35		0.43		1.06		0.46	
Cattle ha^{-1}			1.16		1.07		2.88		2.33		0.95		2.16	

^a Reference [17].

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Calf Production

Calves are the product of suckler and dairy cow husbandries. Suckler cows are kept outside on extensive grassland the entire year. Their live weight is estimated at 0.5 t. Calves are sold as fattening calves to fattening farms. Six calves are born during the 8-year lifetime of a suckler cow. Data on the calculation of the costs for suckler cow husbandry are given in Table 5.

Table 5. Data used for economic calculations of cattle husbandry.

Parameter	Unit	Value	Reference
Costs of dairy cow husbandry			
Costs for stable (depreciation, interest, service)	€·cow ⁻¹	150.00	[17]
Interest (rate 6%)	$\epsilon \cdot \text{cow}^{-1}$	60.00	[17]
Energy/water	ϵ ·cow ⁻¹	96.00	[17]
Animal health	€·cow ⁻¹	105.00	[17]
Insemination	€·cow ⁻¹	50.00	[17]
Purchase heifers	€·cow ⁻¹	1900.00	[17]
Mineral feed	€·cow ⁻¹	120.00	[17]
Labor demand	$h \cdot cow^{-1}$	37.00	[36]
Other costs	€·cow ⁻¹	80.00	[36]
Producer price of milk	€·kg ⁻¹	0.28	[46]
Costs for beef production			
Costs for stable (depreciation, interest, service)	€·bull ⁻¹	75.00	[17]
Interest (rate 6%)	€·bull ⁻¹	50.00	[17]
Energy/water	€·bull ⁻¹	30.00	[1 7]
Animal health	€·bull ⁻¹	16.00	[17]
Purchase young bulls	€·bull ⁻¹	563.00	[39]
Mineral feed	€·bull ⁻¹	23.00	[1 7]
Labor demand	h∙bull ^{−1}	4.50	[41]
Other costs	€·bull ⁻¹	15.00	[1 7]
Producer price of beef	$\mathbf{\epsilon} \cdot \mathbf{kg}^{-1}$	3.30	[47]
Costs of calf production			
Costs of equipment (depreciation, interest, service)	€·suckler·cow ⁻¹	27.00	[17]
Interest (rate 6%)	€·suckler·cow ⁻¹	20.00	[1 7]
Energy/water	€·suckler·cow ⁻¹	20.00	[17]
Animal health	€·suckler·cow ⁻¹	15.00	[17]
Insemination	€·suckler·cow ⁻¹	20.00	[36]
Mineral feed	€·suckler·cow ⁻¹	18.00	[17]
Labor demand	h·suckler·cow ⁻¹	8.00	[36]
Other costs	€·suckler·cow ⁻¹	40.00	[17]
Producer price of calves	€·calf ⁻¹	82.50	[36]
Costs of ensiling			
Silage additives	€·m ⁻³ FM	1.50	[39]
Silo foil	$\mathbf{\epsilon} \cdot \mathbf{m}^{-2}$	0.40	[36]
Depreciation	$\mathbf{\epsilon} \cdot \mathbf{m}^{-2}$	42.00	[36]
Service/repair silo	$€ \cdot m^{-2}$	6.00	[36]

Biogas Production

Maize silage, grass silage, and cattle slurry can be used as feedstock for biogas production. All the maize or grass silage obtained from the fenland in the respective management systems with sole biogas production is assumed to be used as part of a feedstock mix in a decentral biogas plant with an electric capacity of 500 kW and 8000 full-load hours per year. To calculate the revenues of energy generated based on one hectare, the specific biogas yield of considered feedstock per hectare is multiplied by an efficiency factor, the cost of biogas plant per kWh_{el}, and the electricity price. We assume that the electricity and heat generated in a combined heat and power unit are completely sold. The price

for electricity was $0.1166 \cdot kW \cdot h^{-1}$ in the second quarter of 2016 in Germany [48]. It is assumed that digestate is stored in leakage-free covered storage ready to apply on field. The feedstock of biogas plant is stored, with a 10% loss, in silos. The costs for silos, with a storage height of 3.5 m, is $3.50 \cdot ha^{-1} \cdot year^{-1} \cdot m^{-3}$. Data on the calculation of the costs of biogas production are given in Table 6.

Table 6. Data used for economic calculations of biogas production.

Parameter	Unit	Value	Reference
Characteristics of biogas plant			
Process energy demand	percent of gross energy	8	[49]
Methane yield of maize silage	L·kg ^{−1} FM	101.15	[50]
Methane yield of grass silage from intensive grassland	$L \cdot kg^{-1} FM$	115	[51]
Methane yield of grass silage from extensive grassland	$L \cdot kg^{-1} FM$	84	[51]
Methane yield of cattle slurry	$L \cdot kg^{-1} FM$	16.90	[52]
Biogas loss by leakage	%	2	[53]
Electrical efficiency	%	38.70	[54]
Thermal efficiency	%	46.90	[54]
Costs of biogas plant			
Depreciation (30 years)	€·kWh _{el} ⁻¹	0.0338	[36]
Interest (rate 6%)	€·kWh _{el} ⁻¹	0.0082	[36]
Service/repair	€·kWh _{el} ⁻¹	0.0197	[36]
Insurance	€·kWh _{el} ⁻¹	0.0020	[36]
Laboratory analyses	€·kWh _{el} ⁻¹	0.0004	[36]
Operating materials	€·kWh _{el} ⁻¹	0.0130	[36]
Labor demand	$h \cdot kWh_{el}^{el}$	0.0007	[36]
Revenues			
Electricity (feed-in tariff)	€·kWh _{el} ⁻¹	0.1166	[48]
Heat (market price)	€·kWh _{th} ⁻¹	0.04	[55]

FM: Fresh matter; kWh_{el} : kilowatt hours of electricity; kWh_{th} : kilowatt hours of heat.

Combustion

An alternative option for bioenergy production is the direct combustion of hay or reed after field drying [14,15] for heat generation. The assumed capacity of the decentral combustion plant is 300 kW with 2500 full load hours per year. Dry feedstock such as hay is stored in a hall, and the investment costs are $40 \cdot \text{em}^{-3}$ over a lifespan of 50 years [36]. Heat generated from combustion can be sold to neighbored buildings, stables, and greenhouses. Data on the calculation of the costs for combustion are given in Table 7.

Table 7. Data used for calculation of costs for biomass combustion.

	Unit	Reed/Hay	References	Wood Chips	References
Characteristics of combustion plant					
Energy content hay	kWh⋅t ⁻¹ DM	4000	[56]	-	-
Energy content reed	$kWh \cdot t^{-1} DM$	3800	[56]	-	-
Energy content wood chips	$kWh \cdot t^{-1} DM$	-	-	3800	[55]
Thermal efficiency	%	70	[56,57]	70	[56,57]
Costs of biomass combustion					
Investment costs	€·kWh _{th} ⁻¹	0.02	[58]	0.01	[58]
Operating life	years	7	[58]	15.00	[58]
Rate of interest	%	8	[59]	8	[59]
Service	% of investment cost	2	[59]	2	[59]
Insurance	% of investment cost	1	[59]	1	[59]
Feeding	€·ha ⁻¹	11.90	[36]	16.20	[36]
Administration	% of investment cost	0.75	[59]	0.75	[59]
Other/insurance/administration	€·kWh _{th} ⁻¹	1.00	[59]	1.00	[59]

3. Results

3.1. Costs, Income, and Profits of Management Systems on Fenlands

Most of the management systems achieved a positive return, if EU subsidies and payments for ecosystem services are included (Table 8 and Figure 1). The range of economic returns was between $-371 \cdot \text{ha}^{-1} \cdot \text{year}^{-1}$ to $1622 \cdot \text{ha}^{-1} \cdot \text{year}^{-1}$ with subsidies and payments for ecosystem services. Without subsidies and environmental payments, the profits in all management systems decreased considerably, and the economic returns ranged from $-636 \cdot \text{ha}^{-1} \cdot \text{year}^{-1}$ to $1363 \cdot \text{ha}^{-1} \cdot \text{year}^{-1}$.

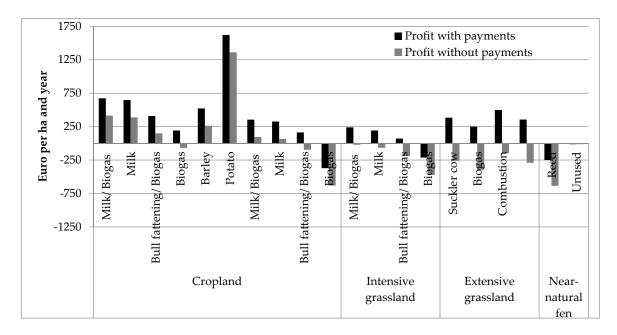


Figure 1. Fen management system profitability (Euro per hectare).

Although potato cultivation had the highest costs for biomass production, it resulted in the highest profit due to high yields and high product prices.

Barley as a cash crop is cultivated on fenland with sufficient water supply. There is no difference in cultivation compared to mineral soils. The average barley yield of $6 \text{ t} \cdot \text{ha}^{-1} \cdot \text{year}^{-1}$ led to a profit of $263 \cdot \text{ha}^{-1} \cdot \text{year}^{-1}$ without subsidies and $522 \cdot \text{ha}^{-1} \cdot \text{year}^{-1}$ with subsidies.

Milk production based on maize silage was profitable due to the high yield and energy content of maize. The break-even price with subsidies was $0.2177 \cdot \text{kg}^{-1}$ for milk. Grass silage-based milk production was not profitable without subsidies. The break-even milk price with subsidies was $0.2545 \cdot \text{kg}^{-1}$ milk for dairy cows fed with grass silage from intensive grassland and $0.2418 \cdot \text{kg}^{-1}$ milk with field grass silage.

Table 8. Cost, income, profit, and break even prices for fen management systems.

Land Use							Cropland				
Products		Milk/Biog.	Milk	Bull Fat./Biogas	Biogas	Barley	Potato	Milk/Biog.	Milk	Bull Fat./Biogas	Biogas
Main Crop		Maize	Maize	Maize	Maize	Barley	Potato	Field Grass	Field Grass	Field Grass	Field Grass
Cows fed per ha	cow∙ha ^{−1}	1.16	1.16	2.88	-		-	1.07	1.07	2.33	-
Costs											
Field	€·ha ⁻¹	821	820	680	821	688	2516	838	838	842	875
Storage/silo	€·ha ⁻¹	105	105	149	73	-	-	86	86	89	150
Milk production	€·ha ⁻¹	2137	2137	-	-	-	-	1944	1901	-	-
Beef production	€·ha ⁻¹	-	-	2869	-	-	-	-	-	2322	-
Biogas plant	€·ha ⁻¹	99	-	247	1057	-	-	92	-	200	498
Incineration plant	€·ha ⁻¹	-	-	-	-	-	-	-	-	-	-
Income											
Beef	€·ha ⁻¹	454	454	3658	-	-	-	420	420	2960	-
Milk	€·ha ⁻¹	2912	2912	-	-	-	-	2395	2395	-	-
Calves sale	€·ha ⁻¹	84	84	-	-	-	-	78	78	-	-
Electricity	€·ha ⁻¹	133	_	332	1416	-	-	123	-	268	670
Heat	€·ha ⁻¹	42	-	105	470	-	-	39	-	85	222
Cash crops	€·ha ⁻¹	-	-	-	-	950	3879	-	-	-	-
EU-Subsidies	€·ha ⁻¹	260	260	260	260	260	260	260	260	260	260
Environmental programs	€·ha ⁻¹	-	-	-	-	-	-	-	-	-	-
Income with payments	€·ha ⁻¹	3885	3710	4354	2245	1210	4139	3315	3153	3573	1151
Income without payments	€·ha ⁻¹	3625	3450	4095	1886	950	3879	3055	2893	3313	892
Total costs	€·ha ⁻¹	3211	3062	3946	1953	688	2516	2960	2826	3453	1523
Variable costs	€·ha ⁻¹	1812	1774	2936	846	381	1567	1538	1503	2419	453
Profit with payments	1	674	648	409	218	522	1622	355	327	136	-371
Profit without payments	€·ha ⁻¹	414	388	149	-42	263	1363	95	67	-96	-631
Break-even price with payments	C 1.3A71. —1	n/a	-	n/a	0.1005	-	-	n/a	-	0.0611	0.1813
Break-even price without payments	€·kWh _{el} ⁻¹	n/a	-	0.0642	0.1219	-	-	0.0264	-	0.1492	0.2265
Break-even price with payments	o r –1 · · · · ·	0.2152	0.2177	-	-	-	-	0.2385	0.2418	-	-
Break-even price without payments	$€ \cdot L^{-1}$ milk	0.2402	0.2427	-	-	-	-	0.2689	0.2721	-	-
Break-even price with payments	$€$ ·kg $^{-1}$ beef	-	-	2.9314	-	-	-	-	-	3.1178	-
Break-even price without payments	e.kg beei	-	-	3.1656	-	-	-	-	-	3.4072	-
Break-even price with payments	€·t ⁻¹ FM	-	-	-	-	71.37	75.23	-	-	-	-
Break-even price without payments	€·t FIVI	-	-	-	-	114.63	83.88	-	-	-	-

 Table 8. Cont.

Land Use			Intensi	ve Grassland			Extensi	ve Grassland		Near-Na	Near-Natural Fen		
Products		Milk/ Biog.	Milk	Bull Fat./ Biogas	Biogas	Suckle Cow	Biogas	Combu	stion	Reed	Unused		
Main crop		Grass	Grass	Grass	Grass	Grass Herbs	Grass	Grass Herbs	Alder	Reed	Grass Herbs		
Cows fed per ha	cow∙ha ^{−1}	0.95	0.95	2.16	-	0.6	-	-	-	-	-		
Costs													
Field	€·ha ⁻¹	849	849	859	665	173	403	225	331	581	13		
Storage/silo	€·ha ⁻¹	95	95	103	121	48	88	114	15	245	-		
Milk production	€·ha ⁻¹	1716	1683	-	-	-	-	-	-	-	-		
Beef production	€·ha ⁻¹	-	-	2153	-	168	-	-	-	-	-		
Biogas plant	€·ha ⁻¹	104	-	238	400	-	74	-	-	-	-		
Incineration plant	€·ha ⁻¹	-	-	-	-	-	-	539	254	1306	-		
Income													
Beef	€·ha ⁻¹	372	372	2745	-	91	-	-	-	-	-		
Milk	€·ha ⁻¹	2120	2120	-	-	-	-	-	-	-	-		
Calves sale	€·ha ⁻¹	69	69	-	-	36	-	-	-	-	-		
Electricity	€·ha ⁻¹	140	-	319	536	-	99	-	-	-	-		
Heat	€·ha ⁻¹	44	-	101	178	-	33	730	309	1495	-		
Cash crops	€·ha ⁻¹	-	-	-	-	-	-	-	-	-	-		
EU-Subsidies	€·ha ⁻¹	260	260	260	260	260	260	260	260	-	-		
Environmental programs	€·ha ⁻¹	-	-	-	-	387	387	387	387	387	0		
Income with payments	€·ha ⁻¹	3004	2820	3425	973	774	815	1377	955	1882	0		
Income without payments	€·ha ⁻¹	2745	2561	3165	713	127	168	730	309	1495	0		
Total costs	€·ha ⁻¹	2765	2628	3353	1186	390	565	878	600	2132	13		
Variable costs	€·ha ⁻¹	1403	1364	2277	302	227	218	270	343	450	0		
Profit with payments	0.1 -1	239	193	72	-213	384	250	499	355	-249	-13		
Profit without payments	€·ha ⁻¹	-20	-67	-188	-472	-262	-97	-148	-291	-636	-13		
Break-even price with payments	€·kWh _{el} ⁻¹	n/a	-	0.0904	0.1629	-	n/a	-	-	-	-		
Break-even price without payments	€·KVVIIel	0.1336	-	0.1854	0.2194	-	0.5852	-	-	-	-		
Break-even price with payments	$€ \cdot L^{-1}$ milk	0.2484	0.2545	-	-	-	-	-	-	-	-		
Break-even price without payments	€·L - milk	0.2827	0.2888	-	-	-	-	-	-	-	-		
Break-even price with payments	€·kg ⁻¹ beef	-	-	3.2140	-	n/a	-	-	-	-	-		
Break-even price without payments	c kg beel	-	-	3.5260	-	0.0128	-	-	-	-	-		
Break-even price with payments	$€ \cdot t^{-1}$ FM	-	-	-	-	-	-	-	-	-	-		
Break-even price without payments	f.t LIM	-	-	-	-	-	-	-	-	-	-		

n/a: Not applicable; Bull fat.: Bull fattening; Biog.: Biogas.

Intensive bull fattening, based on maize silage from cropland, was profitable even without subsidies. Due to the high maize percentage in the diet, it was feasible to feed 2.88 bulls per ha. The annual profit of bull fattening was $409 \cdot \text{ha}^{-1} \cdot \text{year}^{-1}$. The profit for bulls fed without maize silage was lower, with $163 \cdot \text{ha}^{-1} \cdot \text{year}^{-1}$ by field grass silage from cropland and $72 \cdot \text{ha}^{-1} \cdot \text{year}^{-1}$ by grass silage from intensive grassland including the EU subsidies. Without them, bull fattening by grass silage from intensive grassland was not profitable, due to the lower grass yields. Grassland management led to higher production costs as a result of multiple harvests per year. Accordingly, less slurry for biogas production resulted in diminished revenue than maize silage-based bull fattening.

Suckler cow husbandry on extensive grassland was profitable only with the EU subsidies and payments for ecosystem services reaching a $384 \cdot ha^{-1}$ -year⁻¹ net return. Due to the low market price for calves, the economic benefits were marginal.

Extensive hay production with a biomass yield of 5.8 t DM $ha^{-1} \cdot year^{-1}$ led to an energy yield of $16,240 \text{ kWh}_{th} \cdot ha^{-1} \cdot year^{-1}$. This energy generation resulted in sales revenues of $730 \cdot ext{ cm}^{-1} \cdot year^{-1}$ and a profit of $499 \cdot ext{ cm}^{-1} \cdot year^{-1}$ with subsidies and environmental payments. The use of reed from near-natural fens was not profitable due to the current exclusion from the EU and environmental payments and because high costs for adapted machinery were double those on extensive grassland.

Short rotation coppice with alder was not economical without subsidies. Due to the high purchase costs of rooted alder plants, fixed costs were high ($257 \cdot \text{ha}^{-1} \cdot \text{year}^{-1}$). Because of low yield of 3.5 t DM ha⁻¹·year⁻¹, a profitable cultivation for energetic use was possible only with subsidies and payments for ecosystem services.

The profitability of biogas production depends on production costs, biomass and methane yields and governmental payments within the individual management systems. For grass silage from cropland and intensive grassland, biomass and methane yields were too low to reach profitability. In contrast, biogas production from maize generated a profit of $192 \cdot \text{ha}^{-1} \cdot \text{year}^{-1}$ with subsidies because of high energy yields per hectare. Producing biogas from grass silage from extensive grassland yielded a profit of $250 \cdot \text{ha}^{-1} \cdot \text{year}^{-1}$ due to payments for ecosystem services. The break-even price was $0.5852 \cdot \text{kWh}_{el}^{-1}$ without subsidies in this management system. The break-even price for electricity from grass silage from cropland was $0.1813 \cdot \text{kWh}_{el}^{-1}$ with subsidies, ceteris paribus. Energy based on grass from intensive grassland had a lower break-even price of $0.1629 \cdot \text{kWh}_{el}^{-1}$ with subsidies due to the lower yield level compared to grass yield on cropland. Cattle slurry as a byproduct of milk and beef production did not cause additional costs for feedstock supply except for pumping. At an electricity feed-in tariff of $0.1166 \cdot \text{kWh}_{el}^{-1}$, slurry use was profitable.

Near-natural fens provided no profits, leading to an annual loss of $13 \cdot \text{ha}^{-1}$ year⁻¹, due to the overhead costs.

3.2. Labor Demand of Management Systems on Fens

Labor demand ranged from zero h·ha⁻¹·year⁻¹ for unused near-natural fens to 48.93 h·ha⁻¹·year⁻¹ for combined milk and biogas production (Figure 2). For the same management systems in different land use systems, differences in labor demand were low. The management systems with combined milk and biogas production required the highest number of working hours per hectare and year. These systems included three major production steps: feedstuff production, animal keeping, and biogas production. Therefore, they required considerably more labor than solely crop production. Combined milk and biogas-production systems were followed by the bull fattening systems with integrated biogas production and the crop-based biogas-production systems.

Cash crops resulted in a high profit per working hour and hectare (Figure 3). Management systems in extensive grassland reached different profitable levels per working hour and hectare, if payments for ecosystem services are included. Among others, alder production for combustion yielded the second-highest profit per working hour and hectare after potato production, if payments are considered. All other management systems indicated low profitable to unprofitable levels per working hour. Profitability per working hour depended on labor demand per activity. Management systems with a high labor-demand intensity resulted in low profit per working hour.

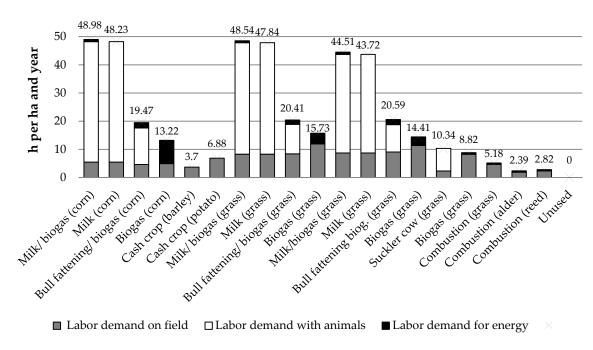


Figure 2. Labor demand of management systems on fenlands. n/a: Not applicable.

4. Discussion

To make agricultural production on fenland profitable, subsidies are necessary for most management systems. Payments for ecosystem services, i.e., the Cultural Landscape Program [38], and "Greening" [37] play a crucial role in the profitability of fenland use. Our study indicates that nearly all management systems on extensive grassland and near-natural fenlands are profitable with environmental payments in addition to the direct payments of the EU. Similar conclusions were drawn by Blokhina et al. [55]. GHG mitigation potentials of land use systems can be implemented in future studies for the assessment of effective policies including the allocation of the payments for ecosystem services.

The costs and yields of cash crops and maize silage on fenlands are comparable to those on mineral soils [17]. Our calculations for the costs of biomass supply from extensive grassland are in the range of Wichtmann and Haberl [15]. A higher groundwater level on extensive grassland allows one harvest per year, and additional payments for ecosystem services such as the Cultural Landscape Program increase farmers' profits considerably. Policy incentives are indispensable to promote peat-saving agricultural practices on fenlands because most of the management systems considered in this study led to low profitable or unprofitable outcomes from only market sales.

Potato production resulted in very high profitability with the assumed producer price of $142 \cdot \text{c}^{-1}$. The potato price is very volatile. It was $250 \cdot \text{c}^{-1}$ in 2013 and dropped steeply to $80 \cdot \text{c}^{-1}$ in 2014 [39]. If the price of 2014 is considered, this management system is unprofitable with or without subsidies. Additionally, potato cultivation requires special mechanization and know-how, and therefore, it is not widely spread.

The production costs of biomass on near-natural fen with an adapted caterpillar vehicle are 30% higher than our calculations, whereas our development costs for a modified caterpillar are 25% higher [18]. The exclusion of reed production from EU subsidies is another reason for the non-profitability of this management system. Reed receives payments only via the Cultural Landscape Program and is not considered among the EU funded crops [60]. If the EU subsidies were given, a profit level of $11 \in ha^{-1} \cdot year^{-1}$ could be reached for reed production. To maintain peat and to support employment in rural areas, it would be necessary to include reed in the EU-promoted crops. Thus, paludiculture could contribute to both the peat conservation and renewable energy targets of the EU [61].

Our calculations are based on a biogas plant with a capacity of 500 kW_{el} . According to the Renewable Energy Act (EEG) 2014 [48], the feed-in tariff for this capacity in Germany is currently approximately $0.1166 \text{ ckWh}_{el}^{-1}$, which makes biogas production unprofitable without subsidies and environmental payments. The positive return of biogas production from extensive grassland can be explained by payments for ecosystem services and by low input management, with one harvest per year and no fertilizer application. Blokhina et al. [55] assessed wetland use for biogas production in Germany in 2011 and identified biogas production as profitable under policy conditions at that time. Therefore, the profitability of biogas production strongly depends on the Renewable Energy Act. According to the revised act of 2014, feed-in tariffs will be determined by auction instead of being set by the government [48].

Increased working hours per hectare may have a positive impact on employment in rural areas and thus contribute to the sustainability targets of the EU [66]. For instance, biomass supply for energy production can be a positive way to keep grassland in use and create new job opportunities [67]. Our results indicated a similar outcome for systems yielding multiple products. Nevertheless, the required working hours per hectare cannot be considered the only criterion for sustainable rural life. The profitability levels of management systems differ strongly. For instance, although biogas production by maize and grass silage requires more than double the number of working hours per hectare and year compared to barley and potato production, biogas production is not profitable, while barley and potato cultivation results in high profit levels per working hour and hectare (Figure 3). In addition to environmental motivations, social aspects can be considered to support biogas production, which may increase employment in rural areas.

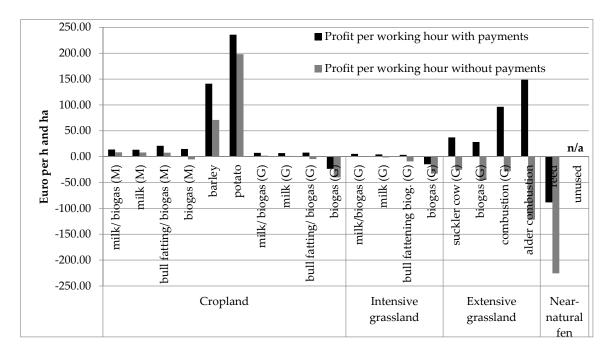


Figure 3. Utilization of labor in management systems on fenlands.

On natural fens, no subsidy is paid by the EU. To reward ecological benefits, such as the saving of rare adopted plant and animal species, and to avoid GHG emissions, CO₂ certificates

may be considered. This could be a onetime payment. In some federal states of Germany, individuals as well as companies can purchase carbon certificates to finance rewetting projects called "MoorFutures". Investors may offset emissions caused by their production by carbon certificate purchases. The ministries of the federal states are responsible for providing certificates [68].

Profits depend strongly on producer prices. Agricultural prices fluctuate during the course of the year and from year to year [69]. Considering these uncertainties, our study solely indicates profitability under the assumptions of the costs and prices taken here.

Previous studies have investigated single crops or single land use systems [14–17]. Our study provides a detailed overview of possible management systems on fenlands and a calculation of profitability.

Our calculations can be used as a basis for estimating greenhouse gas mitigation costs.

5. Conclusions

The profitability of fenland management systems in Brandenburg varies widely. Overall, the most profitable land use system on fenlands is cropland. Cash crops and milk production on cropland in particular are highly cost-effective options. If EU subsidies are considered, most management systems in intensive grassland are low profitable. With additional payments for ecosystem services, all management systems in extensive grassland are highly profitable. Near-natural fen use with or without payments is unprofitable. With the current electricity prices and feed-in tariffs, biogas production in all land use systems is identified as unprofitable to low profitable.

Subsidies and payments for ecosystem services are indispensable to promote peat-saving agricultural practices on fenlands. Extensive management systems and maintenance of near-natural fens may be considered a GHG-mitigation option on fenlands if economic losses due to higher groundwater levels are offset by incentives. In addition, the socio-economic dimension of change in management systems needs to be considered because management intensity level directly affects labor demand and accordingly employment in rural areas.

The results obtained in this study can be combined with GHG emissions to estimate GHG-mitigation costs. This could provide cost-efficient GHG-mitigation options on fenlands and identify options addressing the trade-off problem between economic benefits and environmental impacts.

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